April 3, 2020

FROM: MaryAnne Tierney, FEMA Regional Administrator
TO: David Padfield, PEMA

• Approves funding for non-congregate sheltering.
• Limits it to “homeless,” first responders and healthcare workers.

FEMA-3441-EM-PA – Request for Approval for Non-Congregate Sheltering for Quarantine and Isolation of Certain Individuals in the Commonwealth of Pennsylvania

This is in response to your letter dated March 30, 2020, requesting that FEMA approve Public Assistance (PA) funding for costs for the Commonwealth of Pennsylvania to use suitable college, university, hotel and motel facilities to expand non-congregate sheltering capacity for individuals during the COVID-19 response. Specifically, you are seeking to secure space for the limited purpose of addressing the needs of health care workers or first responders that require quarantine, community members who are homeless, members of residential treatment programs, or otherwise currently working in, exposed to or living in congregate settings, except for incarcerated individuals (collectively referred to as "unsheltered residents").

In accordance with section 502 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, eligible emergency protective measures taken to respond to the referenced Coronavirus Disease 2019 (COVID-19) emergency, at the direction or guidance of state, local, tribal, and territorial public health officials, may be reimbursed under Category B of FEMA's PA program if necessary to save lives, protect improved property, or public health and safety, and/or lessen or avert the threat of catastrophes.

The Pennsylvania Secretary of Health issued an order stating that “to protect the public from the spread of Coronavirus (COVID-19), it is necessary that non-congregate sheltering be implemented for healthcare workers or first responders who require quarantine, as well as community members who are experiencing homelessness, residents of residential treatment centers, or other individuals currently working in, exposed to or living in congregate settings who require quarantine, … except for incarcerated individuals (collectively "unsheltered residents").”

Based on my review of your request and information provided, I am partially approving your request for the use of emergency, non-congregate sheltering based on the current spread rates

1 See Order of the Secretary of the Pennsylvania Department of Health for Non-Congregate Sheltering (April 2, 2020).
• Implores officials to support emergency relocations to “give residents the option to move to a safe environment (hotel) where they will receive the equivalent or more individualized care.”
"I have received a copy of a letter from FEMA to PEMA Director Padfield that stated, in the Commonwealth, Non-Congregate Sheltering was only approved for reimbursement for homeless populations, first responders and health care workers."
FEMA: other regions are eager to hear what advocates come up with and PA can be a lead in this forefront. Jeremy Fannon expressed a willingness to explore this possibility.

PA DHS: listening and taking notes and will be convening the next day to look to tweak policy

PEMA: funding goes only to facilities
• Requests “help from PA DHS to seek allocation from DOH and PEMA of FEMA Category B funds for emergency non-congregate sheltering to move people out of nursing facilities and into hotels/dorms.”
Advocate debrief: “FEMA basically agreed that FEMA Category B applies to LTC and not just homeless.”
“DHS is continuing to discuss with DOH and PEMA how we can be helpful with nursing facilities in crisis.”
Attached is advice from our county emergency management agency which differs from the guidance we had been given from FEMA & PEMA. I have submitted information as requested in the link but didn’t receive any information or confirmation of our submission.”
• “[RTF] cannot participate in the FEMA program because they are an advocacy group, which are specifically excluded from FEMA program.... The sheltering they are attempting to do, does not fit into the current allowable Non-Congregate Sheltering actions, as defined by FEMA.”
“A FEMA question. Does RTF own or operate an eligible facility?”
• “FEMA will not reimburse for the sheltering of asymptomatic individuals that are not among the foregoing categories (homeless populations and first responders or health care workers) but whose living situation makes them unable to adhere to social distancing guidance.”
FEMA: “recovery works best when it is locally executed, state led and federally supported. So that can ensure that individuals who may be in harms way in a nursing home are put in a different facility congregate sheltering environment that gets them out of harms way.”
• **FEMA**: “We want to have flexibility on how communities can respond and what’s available to respond. So we have provided significant assistance for these types of things.”
“Unfortunately, the county has no say in what gets reimbursed and what does not, that is up to the rules/parameters set forth by FEMA.”
“As an NHT provider, RTF has successfully transitioned 54 people in 2020 from nursing facilities, during the COVID-19 pandemic. Disappointingly, we have had 6 people die from COVID before their transitions could be completed... I urge you to advocate for emergency relocation options to be made available to this most at-risk Community.”
• RTF submitted an MOU to LCEMA on January 13, 2021
• LCEMA Responds on February 2: “It has been sent to the solicitor for review. I will follow up and see where it stands.”
“ACL has heard that the CIL of North Central PA is working with FEMA to use emergency relocation funding as part of nursing home transitions during the pandemic. This is an interesting and innovative approach, and we’d like to have an informal meeting to learn more.”
• “Just checking in with to see if there is any updates on this?”

• LCEMA sends link to a survey form, “Survey 123,” stating this is required for funding
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<th>FACILITY</th>
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<tr>
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<tr>
<td></td>
<td>FROM: Kelle Robinson, LC EMA</td>
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<td></td>
<td>TO: Karen Koch, CILNCP</td>
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- “I spoke with PEMA. In order for anything to go forward, the invoices that were originally submitted must be changed from FEMA to the County of Lycoming.”
"CILNCP is not currently an eligible Applicant for FEMA’s Public Assistance Program, we recommend that you reach out to PEMA as the Recipient managing the program, or Lycoming County."
“Now, that PEMA has indicated such would be deemed an allowable expense and clarity has been provided on the MOU, I can now proceed with a RPA via their grant portal.”
Misty Dion requests update.

LC responds: “Currently, we are waiting for PEMA to provide guidance on the next step in the process. There is no other official documentation I can provide you.”